

L RTP Financial Planning

Tips and General Rules

March 26, 2009

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Outline

- Revenues
- Costs
- Assumptions, Reasonableness, Risk
- Operations and Maintenance
- Fiscal Constraint
- Examples of Fiscal Constraint

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Basic Purpose of Fiscal Constraint

“Will the revenues (Federal, State, local and private) identified in the TIP, STIP or metropolitan long-range transportation plan cover the anticipated costs of the projects included in this TIP, STIP, or metropolitan long-range transportation plan, along with operation and maintenance of the existing system?”

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Future Revenue Projections

From an MPO/RPA perspective

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How Do You Project Federal Funds?

- It depends...
Two important questions are:
 1. Who manages the funds, or decides where the money is spent?
 2. How do the funds become available – Are they formula (apportioned) funds or discretionary (allocated) funds?

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Who Manages the Funds?

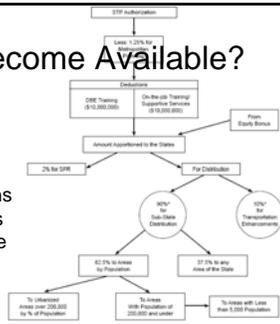
	Iowa DOT	MPO/RPA
IM	✓	
NHS	✓	
STP	✓	✓
HBP	✓	
CMAQ	✓	
HSIP	✓	
Transit funds	✓	
HPP/Earmarks	✓	✓
Other Disc. Progs.	✓	✓

* The manager of the funding distribution can control the availability of funds 6

How Do Funds Become Available?

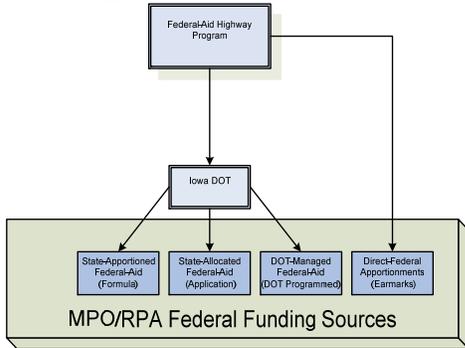
- Apportioned revenue
 - Distributed by formula
- Allocated revenue
 - Non-recurring distributions
 - Administrative allocations
 - Distributed by competitive applications
 - Earmarked by Congress

• Formula and discretionary distributions happen at both the Federal and State level



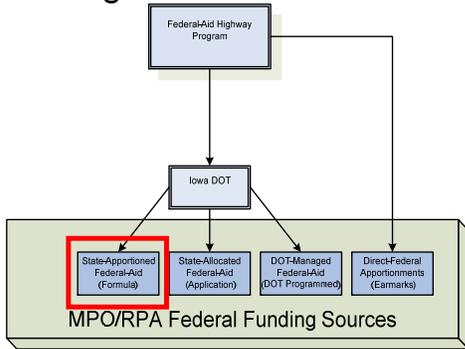
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4 Categories of Federal Funds



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4 Categories of Federal Funds



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Federal Formula Revenues

- Surface Transportation Program (STP)
 - TMA STP (Federally required apportionment to TMAs) *
 - MPO STP (State formula for apportionment to MPOs)
 - Regional & Rural STP (<5,000 pop. - Federally required apportionment to rural, State formula for regional apportionment)
 - State-managed STP (Use by Iowa DOT)
- HBP
 - Apportioned to counties based on a relative share of deficient bridge costs (Cities are application based, not formula)
- STP Transportation Enhancement
 - ½ of TE funds are apportioned to RPAs/MPOs by State formula
- FTA 5307 (urban), FTA 5311 (rural), FTA 5310 programs
 - Apportioned to RPAs/MPOs by State formula

* State distributes more than Federally required to TMAs

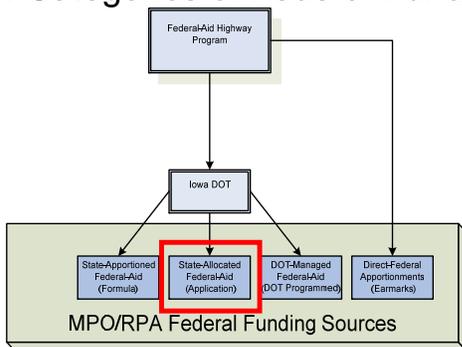
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Projecting State-AppORTioned Federal Formula Revenues

- Method of Projection
 - State formula for distribution to TMAs/MPOs/RPAs
 - 4 year TIP targets provided by OPM
 - Utilize history and historic trends of revenues
 - Iowa DOT will be providing BR revenue data
- States and MPOs may assume Federal funding based on a straight-lined extrapolation of historic increases in Federal authorizations for that State or MPO - Gloria Shepherd memo August 22, 2006

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4 Categories of Federal Funds



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Federal Discretionary Revenues

- Two categories of discretionary (allocated) revenues
 - State-Allocated Federal revenues
 - *Mostly from Federal formula (apportioned) programs*
 - Direct Federal discretionary revenues
 - *From Congress or FHWA/FTA programs*

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Federal Discretionary Revenues

- State-Allocated Federal Discretionary Revenue
 - State allocations of Federal funding programs (CMAQ*, City HBP**, HSIP, SRTS, Statewide TE, NRT, etc.)
 - These Federal programs are *actually Federally apportioned (formula)* revenues to States
 - States distribute (via competitive application) or use at their discretion

* CMAQ use may change with non-attainment designations

** Bridge funds – 11% for cities, \$1 million limit per project

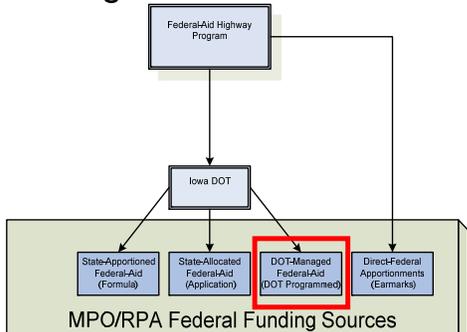
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Projecting State-Allocated Federal Discretionary Revenues

- Method of Projection
 - State-Allocated Federal Discretionary Revenue
 - City HBP, CMAQ, HSIP, SRTS, Statewide TE, NRT, etc.
 - MPO projections should be based on:
 - Historical data
 - Projection of future need (eligible projects)
 - Reasonableness of receiving funding based on projected Statewide funding levels and other statewide priorities
 - Iowa DOT input on your financial planning
 - Need to only include funding projections from applicable programs

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4 Categories of Federal Funds



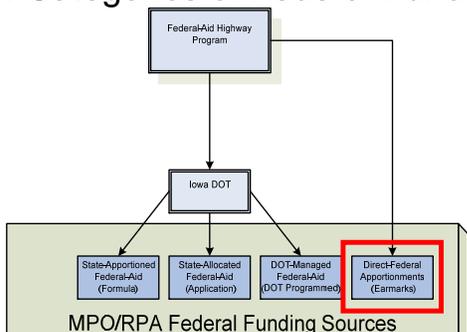
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Projecting DOT-Managed Federal Revenue

- DOT-Managed Federal (*and State*) funds
 - IM, NHS, State-Managed STP and HBP, etc.
- Method of Projection
 - Iowa DOT is the lead for the use of these funds, or contributes from these sources to projects within your jurisdiction
 - Iowa DOT must provide these projections or agree to your projections prior to inclusion in your financial plan
 - Reasonableness based on projected Statewide funding levels, other statewide priorities, project magnitude, history of use in your area

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4 Categories of Federal Funds



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Direct Federal
Discretionary Revenue

- Direct Federal discretionary funding
 - Earmarks (HPP, TCSP, FTA 5309 Capital Grants [to State or project], etc.)
 - Directed to specific projects from Congress

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Projecting Direct Federal
Discretionary Revenue

- Method of Projection
 - General rule: Historically in Iowa, highway/bridge construction projects have only received up to 40% earmarks - so funds for construction should be limited to no more than 40% only if there is a history for the local area of receiving funds and the level of funding received.
 - Consider the track record of earmarks for the area
 - Consider number of projects in the area
 - Larger highway/bridge projects typically get earmarks (projects over \$8-10M)
 - Consider the public acceptance of the project
 - Is it a politically acceptable project?

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Non-Federal Revenue
Projections

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Projecting State Revenues

- State Discretionary funding: RISE, TSIP, City/County Bridge, State Rec. Trails, etc.
 - MPO projections should be based on:
 - Historical data
 - Projection of future need (eligible projects)
 - Reasonableness of receiving funding based on projected Statewide funding levels and other statewide priorities
 - Iowa DOT input on your financial planning
 - Need to only include funding projections from applicable programs
- RUTF (Municipal, SR, FM, Primary), TIME 21, rail, air, transit funds, bonding, etc.
 - Utilize history and historic trends of revenues

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Projecting Local Revenues

- Property taxes, LOST, etc.
 - Utilize historic trends
 - Consider assumptions for future scenarios
 - New/changes in tax revenues
 - Will go over “assumptions” in a few slides

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Ideas for Illustrating Future Costs

- LRTP
 - For TIPs (correlate with the first 4 years of the LRTP), financial constraint “shall” be demonstrated and maintained by year
 - LRTP does not require financial constraint by year beyond this, but...
 - All projects must be in YOE
 - Therefore, it must be known what year improvements are planned for.
- Cost banding can be used to illustrate RISK

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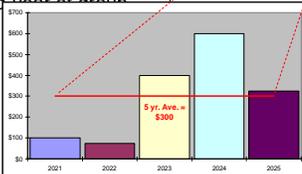
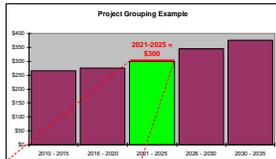
Cost/Project Grouping Concept

- Cluster projects in logical groups
- Years 1 – 5
 - Years 1 – 4 would correlate with the TIP
 - Project costs must be calculated in YOE
 - Can *show* construction year as the range (i.e. 2009 – 2014) or note that projects may shift from year to year in the TIP – will allow for administrative modifications without need for LRTP amendments
- Years 6 – 20 +
 - i.e. years 6 – 10, 11 – 15, 16 – 25

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YOE In Outer Years

- Group projects by time periods (*this is not cost banding*)
- Utilize mid-year for outer time periods beyond the 5 year TIP period
- Utilize mid-year for YOE



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Example – Revenue Scenarios

– Expanded revenue scenario

- ...Includes all the sources of funding in the revenue constrained forecast, plus additional sources of transportation revenue that may be reasonably expected to become available through 2030. The additional sources include higher levels of state [administered Federal fund grant programs] and federal discretionary funds, increases in state and federal gas taxes based on historical trends, and other potential federal, state, and local sources.

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Revenue Scenarios

Figure 4.2—Major Project Expenditures/Reasonably Expected Revenue Scenario (\$57 Billion)

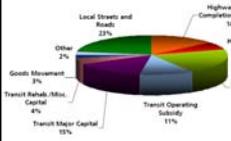
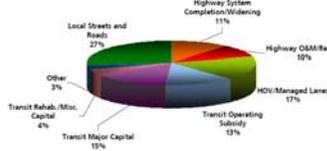


Figure 4.4—Major Expenditures/Revenue Constrained Scenario (\$40.8 Billion)

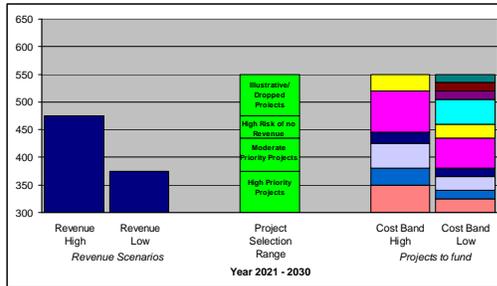


Managing Risk w/ Cost Banding

- For the outer years of the metropolitan transportation plan (i.e., beyond the first 10 years), the financial plan may reflect aggregate cost ranges/ cost bands
- Similar to revenue scenarios – develop cost ranges based on risks, such as construction cost escalation, environmental mitigation, etc.
- Fiscal constraint is still required - future funding sources must be "reasonably available"

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Comparing Revenue Scenarios with Cost Banding



As revenues decrease, your project selection range decreases. As the costs decrease, your project selection increases. The opposite is also true. 40

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Operations and Maintenance

- Trend analysis or cost per unit of service
 - Trend analysis
 - A functional analysis based on expenditures over a given duration, in which costs or revenues are increased by inflation, as well as a growth percentage based on historic levels).
 - Linear or exponential
 - Consider impacts from new facilities or improvements to existing facilities.
 - Transit operations and maintenance costs will vary with the average age of the bus or rail car fleet.

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Operations and Maintenance

- Cost per unit of service
 - lane-mile costs
 - centerline mile costs
 - traffic signal cost
 - transit peak vehicles by vehicle type
 - revenue hours
 - vehicle-miles by vehicle type
- Data Sources: Iowa DOT OPM, City/County Engineers/Public Works Depts., Transit providers, City Street Finance Reports, County Engineer's Annual Report

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Fiscal Constraint Analysis

- Do not lump all Federal revenues and project costs, regardless of the \$ totals for the list of projects. This is not fiscally constrained.
- Project types and use of funding must be compatible*
 - Transit funding = eligible transit projects
 - Bridge funding = eligible bridge projects
 - Highway funding = highway projects
- Assure revenues cover costs for each time period

* You may also consider the transferability of funds

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Revenue Sources broken out

TABLE 4.4 2008 REGIONAL TRANSPORTATION PLAN REVENUES (IN NOMINAL DOLLARS, \$ MILLIONS)

REVENUE SOURCES	FY2007-11	FY2012-16	FY2017-21	FY2022-26	FY2027-31	FY2032-36
LOCAL						
State Tax	613.3	614.4	626.3	631.1	644.8	653.3
- Gas Tax	167.7	164.4	167.3	161.1	168.0	161.3
- Transportation Development Act	3.6	3.6	3.7	3.9	3.9	3.6
- See You (Dedicated to State & Counties)	1.1	1.2	1.3	1.4	1.5	1.6
- Other Local Funds	2.3	4.5	3.3	4.6	3.5	1.8
- Special Events	1.1	4.6	3.7	3.2	3.2	31.3
- Tolls	0.3	0.4	0.4	0.5	0.6	0.5
- Migration Fees	1.3	1.7	2.3	2.3	3.4	3.7
STATE						
State Highway Operations and Protection Program (SHOPS)	3.3	3.3	3.7	3.7	3.7	3.7
State Transportation Improvement Program (STIP)	1.9	2.2	2.4	2.5	2.7	2.7
- Regional - STIP	2.2	1.7	1.8	1.8	2.1	2.3
- National - STIP	0.7	0.6	0.6	0.6	0.7	0.8
- South-Central Regional Program, Propositions 42 and 1A	2.0	1.8	2.0	2.1	2.6	2.8
State Transit Assistance (STA)	0.9	1.0	1.0	1.0	1.0	1.0
Proposition 18	1.2	1.8	2.0	2.0	2.0	2.0
Other (1)	0.1	0.1	0.1	0.1	0.1	0.2
FEDERAL						
Federal Transit	52.9	52.5	52.9	52.2	52.3	51.7
- Federal Transit Formula	1.8	2.0	2.0	2.7	3.1	3.6
- Federal Transit New Starts	1.0	0.4	0.8	0.5	0.2	0.5
Federal Highway & Other	33.0	33.1	33.6	33.5	34.2	35.1
- Congestion Mitigation and Air Quality	1.3	1.6	1.8	1.9	1.6	1.8
- Surface Transportation Program (Highway)	1.1	1.3	1.3	1.3	1.2	1.2
- Other (2)	3.7	3.2	3.3	3.3	3.4	3.6
NONREVENUE SOURCES & NET REVENUE SHORTAGE						
Private Equity Participation	1.3	1.5	1.3	0.0	0.0	0.0
State Loans	0.0	0.0	0.0	0.0	0.0	0.0
Value Capture Strategies	1.0	1.4	1.4	0.0	0.0	0.0
Highway Mile (Including Road Projects)	0.1	2.3	4.4	3.1	3.8	7.4
Port Customer Fee (Including related and bond proceeds)	4.0	4.4	7.3	4.3	4.3	7.3
Statewide (S) Revenue & SBA	0.0	0.0	0.0	0.0	0.0	0.0
Revenue (R) Funds for clean freight rail technology	0.0	0.0	0.0	0.0	0.0	0.0
Admitted Earnings	0.0	0.3	0.1	0.0	0.0	0.0
HOV Prepayment (see Note 4) (includes contributions)	0.7	0.7	0.7	0.0	0.0	0.0
Private Activity Bonds (included in (2) (not for revenue))	0.0	0.0	0.0	0.0	0.0	0.0
State and Federal Gas Taxes (see Adjustment)	0.0	3.4	3.4	3.4	3.4	3.4
Local Sales Taxes (see Revenue Program (see))	0.0	0.1	0.1	0.1	0.1	0.2
Available Planning Total	\$119.3	\$119.3	\$119.3	\$119.3	\$119.3	\$119.3
Net Shortage	\$11.7	\$7.6	\$6.1	\$6.2	\$6.3	\$12.4

(1) Surface Activity for Revenue and Expenditure (SARE); (2) Revenue Source Fund for Quality Vehicle Acquisition (see 4.1); (3) Development, Environment, and Mitigation.

Fiscal Constraint

Table 6-14
Balancing of Revenues and Expenditures
(Fiscal Constraint)

Category	Anticipated Capital Revenues (2007-2034)	Anticipated Capital Costs (2007-2034)	Fiscal Constraint Summary
Road & Bridge Capital Revenue Sources			
Surface Transportation Program (STIP-Bridges) (100%/20%)	\$ 43,000,000		
Surface Transportation Program (STIP-Highways) (100%/20%)	\$ 56,000,000		
Surface Transportation Program (STIP-Safety) (100%/10%)	\$ 8,750,000		See Section 7.0 For List of Projects
State (NDOT) Funds (100%/ State)	\$ 32,703,120		
Enhancement Funds (30%/20%)	\$ 14,000,000		
City of Yreka (100% Local)	\$100,800,000		
Shasta County (100% Local)	\$224,000,000		
Total	\$499,253,120	\$424,766,810	\$74,486,310
Transit Capital Revenue Sources			
Federal Formula Capital Assistance (FTA-5307)	\$ 8,400,000		
Federal Discretionary Capital Assistance (FTA-5309)	\$ 9,100,000		See Section 7.0 For List of Projects
Local Match to Federal 5 for Capital Projects	\$ 4,375,000		
Advertising and Other Revenues	\$ 3,000,000		
Total	\$22,875,000	\$ 96,319,604	(\$73,444,604)
Grand Total	\$521,688,120	\$521,086,413	\$607,707

(1) Reflects anticipated expenditures during the planning horizon.
(2) Funding distributed after subtracting projected expenditures from anticipated revenues.

Fiscal Constraint

H-2: FINANCIALLY CONSTRAINED ENVISION6 RTP

Grouping by time period

Project Type Costs	Federal COSTS			Totals
	2008 - 2013	2014 - 2020	2021 - 2030	
Bicycle and Pedestrian	\$255,614,919	\$203,094,324	\$252,595,315	\$711,304,558
Road, Bridge, Interchange Capacity	\$1,025,163,824	\$2,111,401,070	\$3,463,696,421	\$6,600,261,315
Managed Lanes	\$303,411,603	\$545,465,082	\$3,823,765,342	\$4,672,642,028
Roadway, Interchange, ITS Upgrades	\$497,973,125	\$684,933,658	\$696,163,166	\$1,889,069,949
Roadway Maintenance and Operations	\$620,024,250	\$453,012,858	\$873,225,036	\$2,146,262,144
Transit Project Capital and Operations	\$884,762,043	\$1,301,677,942	\$1,940,672,588	\$4,127,112,573
LCI	\$90,544,100	\$103,860,000	\$150,400,000	\$344,804,100
Transportation Demand Management/Air Quality	\$34,540,000	\$51,700,000	\$87,500,000	\$173,740,000
Other	\$233,077,984	\$43,482,540	\$60,490,000	\$337,050,524
TOTALS	\$3,945,111,848	\$5,698,627,475	\$11,338,509,869	\$20,982,249,191

Costs < Revenues

Fund Sources	Federal REVENUES			Totals
	2008 - 2013	2014 - 2020	2021 - 2030	
FRWA	\$3,382,881,107	\$4,440,700,221	\$9,407,060,307	\$17,230,641,636
FTA	\$659,709,347	\$1,141,016,314	\$1,930,442,795	\$3,731,168,191
TOTALS	\$4,042,590,454	\$5,581,716,536	\$11,337,503,102	\$21,161,809,927

